

Message Text

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ORIGIN EA-07

INFO OCT-01 ISO-00 /008 R

66610

DRAFTED BY: EA/IMS:TJCHEAVNER:LGR

APPROVED BY: EA/IMS-TJCHEAVNER

DISTRIBUTION: NONE INDICATED

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P 072335Z DEC 73

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

C O N F I D E N T I A L STATE 239768

FOLLOWING REPEAT STATE 239768 JAKARTA INTO THE HAGUE
07 DEC

QUOTE

C O N F I D E N T I A L STATE 239768

FOR CHARGE FROM SNEIDER AND MACDONALD

E.O. 11652: GDS

TAGS: EAID, ID

SUBJ: U.S. IGGI PLEDGE

1. AFTER CAREFUL STUDY VARIOUS OPTIONS OPEN TO US,
DECISION HAS BEEN TAKEN TO PLEDGE AT UPCOMING IGGI MEETING
ONE-THIRD OF TOTAL BILATERAL INDONESIAN AID REQUEST, I.E.
233 MILLION DOLS IN COMBINED FOOD AND NON-FOOD AID.

2. IN MAKING DECISION, SUHARTO'S REQUEST FOR CONTINUED
ADHERENCE TRADITIONAL ONE-THIRD FORMULA WAS VERY MUCH IN
OUR MINDS. OUR DECISION REFLECTS VERY HIGH PRIORITY WE
CONTINUE TO ACCORD TO INDONESIAN DEVELOPMENT EFFORTS.
ALTHOUGH THIS PLEDGE IS NOT PRECISELY THAT REQUESTED BY
SUHARTO, IT DOES RETAIN ONE-THIRD FORMULATION, AND WE
BELIEVE IT WILL HAVE DESIRED POLITICAL IMPACT WITHIN
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INDONESIA. SIZE OF PLEDGE, WHICH WE BELIEVE EXCEEDINGLY

GENEROUS IN LIGHT OF HEAVY ANTICIPATED DEMANDS ON OUR AID RESOURCES, SHOULD ALSO HAVE EFFECT ON OTHER DONORS DESIRED BY GOI.

3. WE HAVE NOT YET DETERMINED COMPOSITION OF OUR PLEDGE AS BETWEEN FOOD AND NON-FOOD AND WILL PROBABLY WISH MAINTAIN MAXIMUM FLEXIBILITY IN THIS REGARD. THIS WILL PERMIT US TO BALANCE FOOD AID AND DL AVAILABILITIES IN COMMITTING RESOURCES TOWARD MEETING OUR PLEDGE.

4. YOU SHOULD CONVEY OUR DECISION TO SUHARTO AND/OR OTHER GOI LEADERS AS APPROPRIATE, MAKING SOME OR ALL OF FOLLOWING POINTS AS YOU DEEM BEST:

(A) INDONESIAN REQUEST, PARTICULARLY SUHARTO'S REMARKS TO YOU BEFORE COM MEETING, WERE VERY CAREFULLY CONSIDERED HERE AT HIGHEST LEVELS USG.

(B) OUR PLEDGE MEANS VERY LARGE PROPORTION OF OUR ANTICIPATED AID RESOURCES WILL GO TO INDONESIA, REFLECTING GREAT IMPORTANCE WE ATTACH TO SUCCESS THEIR DEVELOPMENT EFFORT. AS IN PAST INDONESIA WILL HAVE LARGEST U.S. DEVELOPMENT ASSISTANCE PROGRAM IN THE WORLD.

(C) THIS ONE-THIRD FORMULA IS SAME USED IN EARLY YEARS OF IGGI. WE BELIEVE IT WILL SERVE TO ENCOURAGE OTHER DONORS MAKE MAXIMUM CONTRIBUTIONS AND MEET POLITICAL REQUIREMENT WITHIN INDONESIA.

(D) THIS PLEDGE GIVES US NEEDED FLEXIBILITY BOTH IN MEETING INDONESIAN NEEDS AND ALLOCATING OUR OWN RESOURCES, WHICH WE EXPECT WILL AGAIN BE UNDER VERY HEAVY PRESSURE.

(E) OLD ONE-THIRD FORMULA WAS BASICALLY DESIGNED MAXIMIZE JAPANESE CONTRIBUTION. THIS IS NO LONGER REQUIRED.

5. IN DISCUSSING OUR AID PLEDGE WITH GOI, REQUEST YOU
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SOLICIT THEIR VIEWS ON WHEN AND HOW OUR DECISION SHOULD BE CONVEYED TO JAPANESE. HEAD OF US DELEGATION TO IGGI (MACDONALD) PLANS TO MEET WITH WIDJOYO AND THEN THE JAPANESE DECEMBER 10 PRIOR TO FORMAL SESSIONS. OUR PLEDGING POSITION WILL BE FULLY CONVEYED TO JAPANESE AT THAT TIME. WOULD GOI VIEW NOTIFICATION OF JAPANESE PRIOR MONDAY AS NECESSARY OR DESIRABLE? KISSINGER
UNQUOTE KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ECONOMIC ASSISTANCE, FINANCIAL CONTRIBUTIONS, DEBT REPAYMENTS
Control Number: n/a
Copy: SINGLE
Draft Date: 07 DEC 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE239768
Document Source: CORE
Document Unique ID: 00
Drafter: EA/IMS:TJCHEAVNER:LGR
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19731237/aaaabbhd.tel
Line Count: 115
Locator: TEXT ON-LINE
Office: ORIGIN EA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 14 NOV 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <14-Nov-2001 by smithrj>; APPROVED <11 MAR 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: U.S. IGGI PLEDGE
TAGS: EAID, ID, IGGI
To: TOKYO JAKARTA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005